

Subject: Bidford-on-Avon Neighbourhood Plan Area
Designation

Lead Officer: Fiona Blundell
Contact on 01789 260333

Lead Member
Portfolio Holder: Councillor C Saint

Summary

The report provides information on neighbourhood planning and its process. It summarises the consultation representations received in relation to the proposed Bidford-on-Avon Neighbourhood Plan and recommends designating the Neighbourhood Plan Area as submitted by Bidford-on-Avon Parish Council. This will enable the formal preparation of the Bidford-on-Avon Neighbourhood Plan.

Recommendation

That the Bidford-on-Avon Neighbourhood Plan Area be designated as submitted in Appendix 1.

1. Background/Information

1.1 The District Council has carried out consultation on the area application submitted by Bidford-on-Avon Parish Council for the formal designation of a Bidford-on-Avon Neighbourhood Plan Area. The neighbourhood plan area comprises Bidford-on-Avon parish. A copy of the area application is attached to this report as **Appendix 1**.

2 What is a Neighbourhood Plan?

2.1 Once adopted, a Neighbourhood Plan will form part of the statutory Local Plan for the area. Consequently, the Local Planning Authority is required to make decisions in accordance with the Neighbourhood Plan, unless material considerations indicate otherwise; in the same manner by which it makes decisions in accordance with the Development Plan. A Neighbourhood Plan is therefore a significant planning document, which may be prepared by a Town or Parish Council, or combination of parishes, (or Neighbourhood Forum in non-parished areas) with the local communities. The Plan is able to set out policies on development and planning policies in response to local issues. A Neighbourhood Plan is required to be in general conformity with the Development Plan policies and the National Planning Policy Framework.

2.2 There are a number of key procedural stages involved in the Neighbourhood Planning process. These include the following:

- Designation of a Neighbourhood Plan Area
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- Presubmission consultation and publicity of the Plan
- Submission of the Plan to the Local Planning Authority
- Consideration of the Plan by the Local Planning Authority relating to its conformity with the Development Plan
- Consideration of the Plan by an Independent Examiner
- Referendum of the local community
- Adoption of the Neighbourhood Plan if 'sound'.

3. Designation of a Neighbourhood Plan Area

3.1 The designation of a Neighbourhood Plan Area is the first formal stage in the plan making process.

3.2 The Neighbourhood Planning (General) Regulations 2012 requires that an valid application for a neighbourhood plan designation includes the following information;

- a map which identifies the area to which the area application relates;
- a statement explaining why this area is considerate appropriate to be designated as a neighbourhood area, and;
- a statement that the organisation or body making the area application is a relevant body for the purposes of Section 61G of the Town and Country Planning Act 1990 (as Amended).

3.3 The application contains a map which shows the proposed neighbourhood plan area. Bidford-on-Avon Parish Council qualifies as a relevant body to submit an area application to the Local Planning Authority.

3.4 The area application also includes a statement to explain why the area is considered appropriate as a neighbourhood area. Bidford-on-Avon Parish Council considers that, it is appropriate to designate the whole of the Parish as a neighbourhood area for the following reasons; 1) Bidford-on-Avon Parish comprises the villages of Bidford-on-Avon and Broom as well as the nearby hamlets of Barton and Marlcliff. These settlements form a natural small grouping with a population of approximately 5,000 set in open countryside. 2) Bidford-on-Avon is designated as a Main Rural Centre in the Core Strategy (2012) serving the hamlets and isolated groups of dwellings and businesses. 3) The Parish Council is in the process of canvassing parishioners and businesses on the proposal for a neighbourhood plan for the Parish and envisages receiving overwhelming support, in favour of a Neighbourhood Plan for the Parish of Bidford-on-Avon'. The Parish Council has the full support of the three District Councillors for this application to designate the Parish as a Neighbourhood Area.

3.5 Consultation has been carried out on the proposed area application in line with the Neighbourhood Planning (General) Regulations 2012. The consultation period commenced on 10 October 2013 and finished on 22 November 2013.

3.6 The consultation was carried out by publishing a copy of the area application on the District Council's website. A public notice was placed in the Stratford Herald, Stratford Observer, Redditch Advertiser/Alcester

Chronicle and Evesham Journal newspapers. It was also displayed on the Stratford Business Improvement District website. In addition, an email notification was sent to all stakeholders and interested parties, in accordance with Schedule 1 of the Neighbourhood Planning (General) Regulations 2012. A copy of the area application and the public notice were also displayed in the Stratford-upon-Avon and Bidford-on-Avon libraries. Furthermore, laminated copies of the proposed area map and public notice were also sent out to the Town Council, for distribution in the town by the Bidford-on-Avon Neighbourhood Plan Group. A press release was also sent to the radio stations Touch FM and BBC Coventry and Warwickshire.

3.7 Five consultation representations were received, which were in support of the area application. The statutory consultees comprising Natural England and English Heritage have raised no objections and provided some generic guidance. All responses have been forwarded to the Bidford-on-Avon Neighbourhood Plan Steering Group.

3.8 When determining an area application, the Council is required to consider how desirable it is designate the whole of the parish area as a neighbourhood area; to maintain the existing boundaries of areas already designated as neighbourhood areas; and to consider whether it is appropriate to designate the area as a business area in accordance with Section 61G and H of the Town and Country Planning Act (TCPA) 1990.

3.9 To assess the appropriateness of any proposed neighbourhood area, the Local Planning Authority must ensure that neighbourhood areas are coherent, consistent and appropriate in planning terms. As well as considering consultation representations, other factors may be taken into account. These may include the following

- any natural or man-made features (such as rivers or mountains, roads, railway lines or canals);
- catchment areas for current and planned infrastructure and services (e.g. schools);
- development proposals and allocations and environmental designations.

3.10 Consideration should be given to whether there would be any overlapping of neighbourhood plan areas. The proposed area is comprises the existing parish boundary, so there would be no overlapping with an adjacent neighbourhood boundary.

3.11 Section 61H of the TCPA 1990 states that in deciding to designate a Neighbourhood Area, Local Authorities should consider that the area is wholly or predominantly business in nature. Given that the proposed area comprises the existing Bidford-on-Avon parish, it would not be appropriate to designate it as a business area.

3.12 Government guidance from the Planning Advisory Service states that unless there are valid planning reasons, Local Planning Authorities should approve area applications.

4. Options available to the Cabinet

4.1 The following options are available in relation to the Bidford-on-Avon Neighbourhood Plan:

Option 1

To approve the Bidford-on-Avon Neighbourhood Plan Area so that it may be designated as such, and enable the further development of the Bidford-on-Avon Neighbourhood Plan.

Option 2

To refuse the Bidford-on-Avon Neighbourhood Plan Area designation and to publish a notice of its refusal on the District Council's website in line with the Neighbourhood Planning (General) Regulations 2012.

5. Members' Comments

5.1

6. Implications of the Proposal

6.1 *Legal/Human Rights Implications*

6.1.1 The Localism Act 2011 places a legal requirement on the District Council to assist and support local communities in the preparation of neighbourhood plans.

6.1.2 Neighbourhood Plans must however be compatible with EU obligations and Human Rights requirements together with such plans having regard to national planning policy and be in general conformity with strategic policies in the development plan for the area.

6.1.3 The District Council is under a duty to bring them into force, following examination of the Neighbourhood Plan by an independent qualified person, confirming that conditions in 6.1.2 have been met and thereafter such plans have been passed by a local referendum.

6.2 *Financial*

6.2.1 The Department of Communities and Local Government has provided funding to Local Authorities, to enable them to fulfil their statutory duty to 'assist and support' local communities in the preparation of neighbourhood plans. Any additional costs will be met within existing resources.

6.3 *Environmental*

6.3.1 Neighbourhood Plans are not required to carry out the type of sustainability appraisal necessary for a development plan document as required by the Town and Country Planning Act 2004. There may be the need to carry out a Strategic Environmental Assessment (SEA) depending on the content of the neighbourhood plan. Local Planning Authorities are advised to undertake an early SEA screening of the plan to determine whether it is required. However, it is not required for the consideration of an area application.

6.4 *Corporate Strategy*

6.4.1 The designation of a neighbourhood area is the first formal step in the production of a neighbourhood plan. As such, it will contribute towards Aim One 'Addressing local housing need' and Aim Three 'Improving access to services' of the Stratford-on-Avon District Council's Corporate Strategy'. Through the preparation of a neighbourhood plan for Alcester, its residents may have more influence over development and decisions that affects their area.

6.5 ***Analysis of the effects on Equality***

6.5.1 No issues identified.

7. Risk Assessment

7.1 Government guidance produced by the Planning Advisory Service states that unless there are valid planning reasons, local authorities should approve area applications. If the Council decides to refuse the application, it must publish its decision and statement of reasons. Any decision to refuse the area application should be founded on robust reasoning or the Council would be subject to a legal challenge.

8. Conclusion

8.1 An area application has been submitted by Bidford-on-Avon Parish Council for the designation of the parish of Bidford-on-Avon as a Neighbourhood Plan Area by the District Council. This is the first formal stage in the neighbourhood planning process and if adopted, it will enable the further development of the Bidford-on-Avon Neighbourhood Plan.

Paul Lankester
CHIEF EXECUTIVE



REPORT INFORMATION SHEET

Please complete and submit to Committee Services with draft report

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|---|--------------------------------------|--|
| Committee/Date | Cabinet 10 February | |
| Item No/Title of report | Bidford-on-Avon NDP area application | |
| CONSULTATIONS UNDERTAKEN | | |
| Consultee | ✓ | Details / Date of consultation / comments received |
| Ward Members | | |
| Committee Chairman/ Portfolioholder * <i>*Required</i> | | |
| Financial Services * <i>*Required</i> | | |
| Legal Services * <i>*Required</i> | | |
| Other Services | | |
| Other organisations | | |
| Final decision by this Committee or recommendation to another committee/Council ? | | Final decision Recommendation to : Cabinet/Council Committee <i>Delete as appropriate</i> |
| Does this report contain exempt information? If so, under which paragraph(s) ? | | No Yes, Paragraphs : <i>Delete as appropriate</i> |
| Does this report relate to a key decision (referred to in the Cabinet Forward Plan) | | No Yes, Forward Plan item – scheduled for (date) <i>Delete as appropriate</i> |

